

Message Text

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TO AMEMBASSY BONN

INFO AMEMBASSY MOSCOW

AMEMBASSY WARSAW

AMEMBASSY PRAGUE

AMEMBASSY BUDAPEST

AMEMBASSY BUCHAREST

AMEMBASSY SOFIA

AMEMBASSY BELGRADE

AMEMBASSY BERLIN

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY LONDON

USMISSION NATO

USDEL MBFR VIENNA

USMISSION GENEVA

AMEMBASSY BERN

C O N F I D E N T I A L STATE 170622

E.O. 11652: GDS

TAGS: CSCE, SU, GW

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SUBJECT: CSCE: SOVIET-GERMAN BILATERAL CONSULTATIONS

REF: BONN 11218

1. WE WERE SOMEWHAT SURPRISED TO READ IN REFTEL THAT THE FRG HAD TOLD THE SOVIETS THAT "THEY HAD NO PROBLEMS AND WERE SATISFIED" WITH SOVIET IMPLEMENTATION OF THE CSCE DECLARATION OF PRINCIPLES AND THAT THE FRG HAD "EXPRESSED ITS SATISFACTION WITH SOVIET IMPLEMENTATION EFFORTS THUS FAR" IN BASKET III. WE FIND SUCH AN APPRAISAL OF SOVIET CSCE IMPLEMENTATION DIFFICULT TO RECONCILE WITH NATO REPORT TO MINISTERS IN MAY ON CSCE IMPLEMENTATION (USNATO 2723), WHICH SUMMARIZED SOVIET AND EASTERN EUROPEAN IMPLEMENTATION THUS FAR AS "GENERALLY UNSATISFACTORY PERFORMANCE" (PARA 2(V)). NATO REPORT ALSO SETS OUT IN DETAIL THE SHORTCOMINGS IN SOVIET AND EASTERN EUROPEAN IMPLEMENTATION.

2. WHILE WE CAN UNDERSTAND THE SCHMIDT/GENSCHER GOVERNMENT'S INTEREST IN PUTTING A GENERALLY POSITIVE FACE ON CSCE RESULTS AND IN AVOIDING GIVING OPPOSITION CAMPAIGN AMMUNITION, WE WOULD APPRECIATE EMBASSY RAISING THIS MATTER WITH FRG IN LOW-KEY MANNER. EMBASSY SHOULD POINT OUT THAT STATEMENTS TO SOVIET REPRESENTATIVES CONVEYING A

POSITIVE WESTERN APPRAISAL OF SOVIET IMPLEMENTATION COULD LEAD SOVIETS TO CONCLUDE THAT THEIR IMPLEMENTATION EFFORTS THUS FAR ARE SUFFICIENT TO MEET WESTERN EXPECTATIONS. WE DO NOT BELIEVE THIS IS DESIRABLE AND THAT ALL THE ALLIES IN DISCUSSIONS OF CSCE WITH THE SOVIETS SHOULD STRESS IN NON-CONTENTIOUS BUT FIRM MANNER THE NEED FOR MEANINGFUL IMPLEMENTATION MEASURES PRIOR TO THE BELGRADE FOLLOW-UP MEETING. KISSINGER

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